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#### THE WHITE HOUSE

WASHINGTON

December 20, 1985

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MEMORANDUM FOR THE HONORABLE GEORGE P. SHULTZ The Secretary of State

THE HONORABLE CASPAR W. WEINBERGER The Secretary of Defense

THE HONORABLE EDWIN MEESE III The Attorney General

THE HONORABLE WILLIAM J. CASEY
The Director of Central Intelligence

ADMIRAL WILLIAM J. CROWE, JR. The Chairman, Joint Chiefs of Staff

SUBJECT:

Revised Terms of Reference (TOR) for Hostage Locating Task Force (HLTF) (S)

On February 14, 1985, a Hostage Locating Task Force (HLTF) was created in an effort to coordinate and energize USG efforts to locate American citizens seized in Beirut, Lebanon. The President has now directed that this effort be intensified under the management of the Director of Central Intelligence (DCI). Accordingly, the attached Terms of Reference (TOR) are approved for the DCI-HLTF. The attachment supersedes the TOR forwarded under NSC memorandum (SYSTEM II 90103) on February 13, 1985.

Please note that, in accord with the security caution in the TOR at Tab A, the existence of the DCI-HLTF is to be treated as a security matter and protected from unauthorized disclosure. Departments and agencies participating in this endeavor (as depicted under "Organization" in the TOR) should provide a point of contact for the DCI-HLTF to the National Intelligence Officer for Counter-Terrorism (NIO/CT), Mr. Charles Allen

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The Attorney General is requested to make a copy of this document and the attachment available to the Directors of the Federal Bureau of Investigation (FBI) and the Drug Enforcement Agency (DEA). The Director of Central Intelligence is requested to take similar action for the Directors of the Defense Intelligence Agency (DIA), and the National Security Agency (NSA).

John M. Poindexter

Attachment

Tab A - TOR for the DCI-HLTF

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# DIRECTOR OF CENTRAL INTELLIGENCE HOSTAGE LOCATING TASK FORCE Terms of Reference

Situation

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Reliable information indicates that American citizens -- Terry Anderson, David Jacobsen, Father Lawrence Jenco, and Thomas Sutherland -- remain hostage to Islamic Jihad Organization/ Hizballah terrorists in Lebanon and that Peter Kilburn is alive and in the hands of another group. In addition, there are one British and four French hostages who have also been seized in Beirut. While we cannot confirm the information, it is likely that William Buckley is no longer alive.

The Archbishop of Canterbury's special emissary, Terry Waite, has met several times with the captors and has confirmed that four of the hostages -- Jenco, Anderson, Sutherland, and Jacobsen -- are alive and well.

Further action on recovering the hostages requires that we make every effort to determine their exact location.

In February 1985, the President endorsed the formation of a task force of intelligence, diplomatic, forensic, and criminal experts to conduct a detailed analysis of all available information in our search for the hostages. The President has now directed that the Director of Central Intelligence (DCI) streamline the task force and commence a concerted full-time effort to locate the hostages. As before, the task force will apply all appropriate measures, including those techniques commonly used in similar cases of criminal hostage taking/ kidnapping to collect intelligence on the precise location of the hostages.

#### Organization

The DCI has agreed that a full-time Hostage Locating Task Force (DCI-HLTF) should be headed by

will be comprised of a small cadre of experts from the Central Intelligence Agency (CIA), the National Security Agency (NSA), the Defense Intelligence Agency (DIA), and the National Photo Interpretation Center (NPIC). Additional support may be obtained as needed from the Departments of State and Defense, the Federal Bureau of Investigation (FBI), and the Drug Enforcement Agency (DEA).

will serve as executive agent for this task force.

Personnel

costs will be borne by the respective participating agencies.

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### Concept of Operations

The full-time DCI-HLTF will convene on December 27,

All available information that has been collected on the whereabouts of the American hostages should be provided to the task force

The DCI-HLTF will remain in being until such time that the hostages have been released/rescued or the TIWG agrees that it is not longer productive.

#### Coordination/Support

On December 27, the DCI-HLTF will assume full-time responsibility for coordinating and energizing USG efforts to locate the American hostages seized in Beirut. An Operations Sub-Group (OSG) of the TIWG will review and supervise activities the DCI-HLTF and coordinate specific collection initiatives proposed by the task force. To ensure that efforts to find our citizens are complementary, all ongoing department/agency initiatives to locate the hostages shall be coordinated with the DCI-HLTF. When activities of the DCI-HLTF require coordination with other departments/agencies and these issues cannot be resolved at the task force level or by the OSG-TIWG, such matters will be referred to the Assistant to the President for National Security

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### Security Caution

Every effort will be made to protect the existence of this task force from unauthorized disclosure. Public attention or international cognizance of the DCI-HLTF could have serious adverse consequences for the hostages and further complicate securing their release/rescue. Departments/agencies involved in this endeavor will ensure that knowledge of the DCI-HLTF is restricted to a "need to know" basis. The Department of State will prepare appropriate contingency guidance for diplomatic/Congressional consultations and media inquiries.

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# NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

December 19, 1985

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SIGNED

MEMORANDUM FOR JOHN M. POINDEXTER

FROM:

OLIVER L. NORTH

SUBJECT:

Terms of Reference (TOR) for the Director of Central Intelligence Hostage Locating Task Force (DCI-HLTF)

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Attached at Tab I is a memo from you to the Director of Central Intelligence forwarding a new Terms of Reference (TOR) (Tab A) for the Director of Central Intelligence Hostage Locating Task Force (DCI-HLTF). The new procedures have been concurred in by the State (Borg), Defense (Koch), CIA (Allen/FBI (Revell), and JCS (Rice) representatives of the Operations Sub-Group of the Terrorist Incident Working Group (OSG-TIWG).

The current structure of the HLTF has produced only a bi-weekly report which outlines what little has been collected and shared among the members of the Task Force. Despite the original TOR (Tab II), the intelligence community has never organized itself on a coordinated basis in a concerted effort to locate the hostages. After 21 months, there is only one person in the entire USG, an Army Major at DIA, who works full time on locating the hostages.

The memorandum at Tab I and the revised TOR (Tab A) have been concurred in by the OSG-TIWG, which meets weekly to coordinate ongoing counter-terrorist activities. The DCI has been briefed on the new arrangement for a community-wide DCI-HLTF and has concurred.

RECOMMENI	ITAC	ON

That you sign and forward the memo at Tab I with Tab A attached.

Approve \_

Disapprove \_\_\_\_

Attachments

Tab I - Poindexter Memo to Shultz/Weinberger/Meese/ Casey/Crowe Tab A - TOR for DCI-HLTF

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## Coordination/Support

On February 14, the HLTF will assume primary responsibility for coordinating and energizing USG efforts to locate the American hostages seized in Beirut. The Terrorist Incident Working Group will review and supervise all activities of the HLTF and approve any specific actions proposed by the task force. To ensure that collective efforts to find our citizens are complementary, all ongoing Department/Agency initiatives to locate the hostages shall be coordinated with the HLTF. When activities of the HLTF require coordination with other departments/agencies and these issues cannot be resolved at the task force level, such matters will be referred to the TIWG.

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#### Security Caution

Every effort will be made to protect the existence of this task force from unauthorized disclosure. Public attention or international cognizance of the HLTF could have serious adverse consequences for the hostages and further complicate securing their release/rescue. Departments/agencies involved in this endeavor will ensure that knowledge of the HLTF is restricted to a "need to know" basis. The Department of State will prepare appropriate contingency guidance for diplomatic/congressional consultations and media inquiries.



